

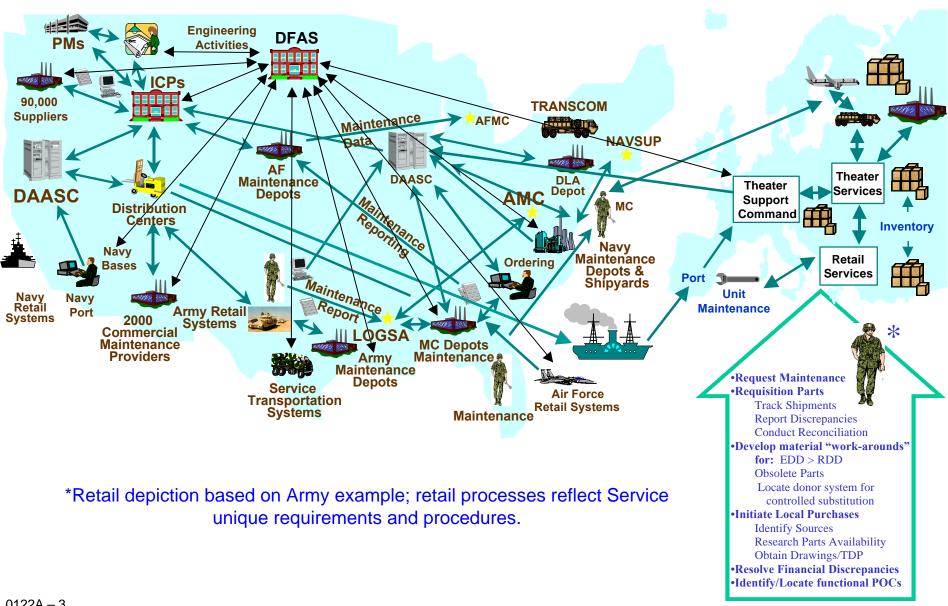
# Implementing Performance-Based Sustainment

19 April 2001

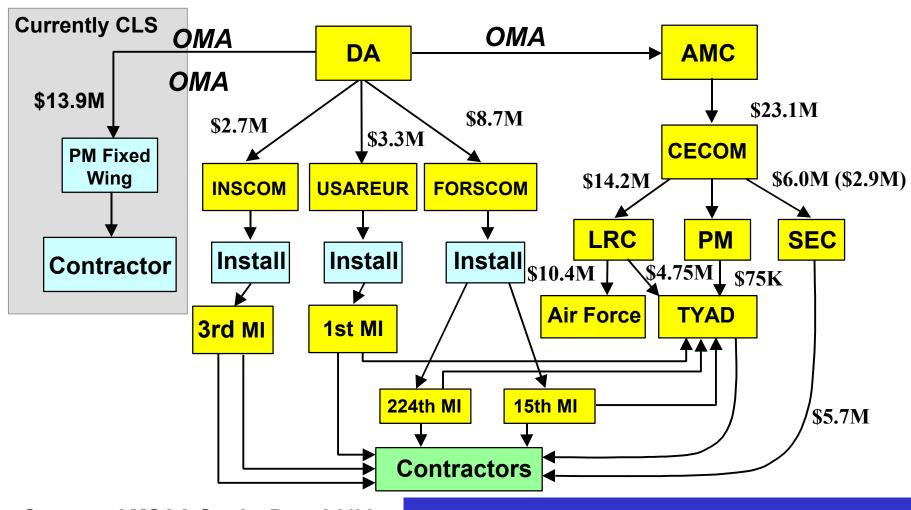
## Key Facts

- DoD is budgeting approximately \$82B/year for logistics
  - \$62B in weapon system sustainment
- Customer service levels are inconsistent
  - Contributes to degraded readiness
- No accountability for weapon system sustainment
  - Dependent on the aggregate "process"
  - Stovepipes sub-optimized to functional metrics
  - No link between input and output

## Where We Are



# Where We Are: Financial Management (Guardrail Example)



Source: AMSAA Study, Dated 3/99

This is Not the Total Funding Picture!!

### Where We Are

#### BUY WEAPON SYSTEMS

#### \$95B/Year

- Design
- Develop
- Build



### CATALOG PARTS

5M NSNs

# **PARTS** \$62B/Year

**MANAGE** 

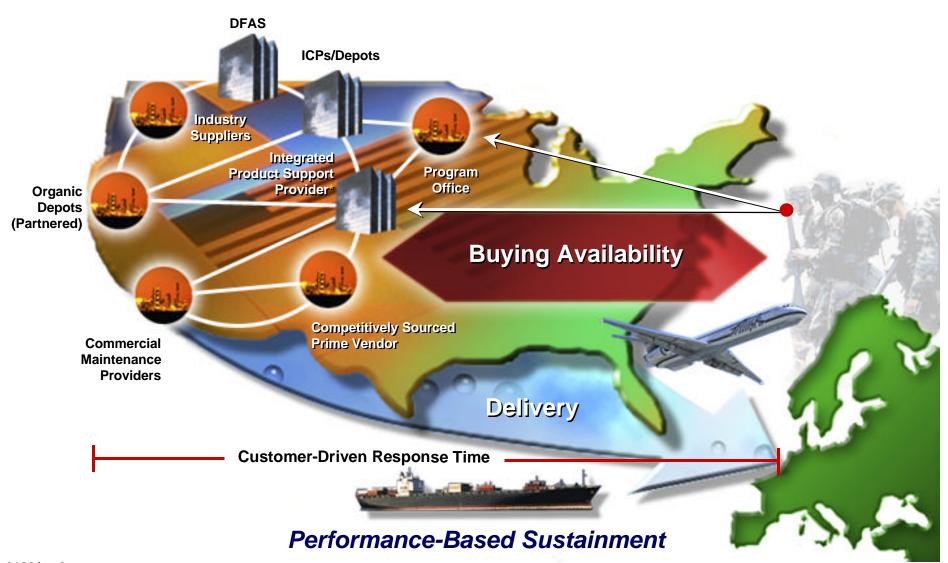
- Finance
- Buy
- Manage
- Move
- Maintain

## FIGHT WITH WEAPON SYSTEMS

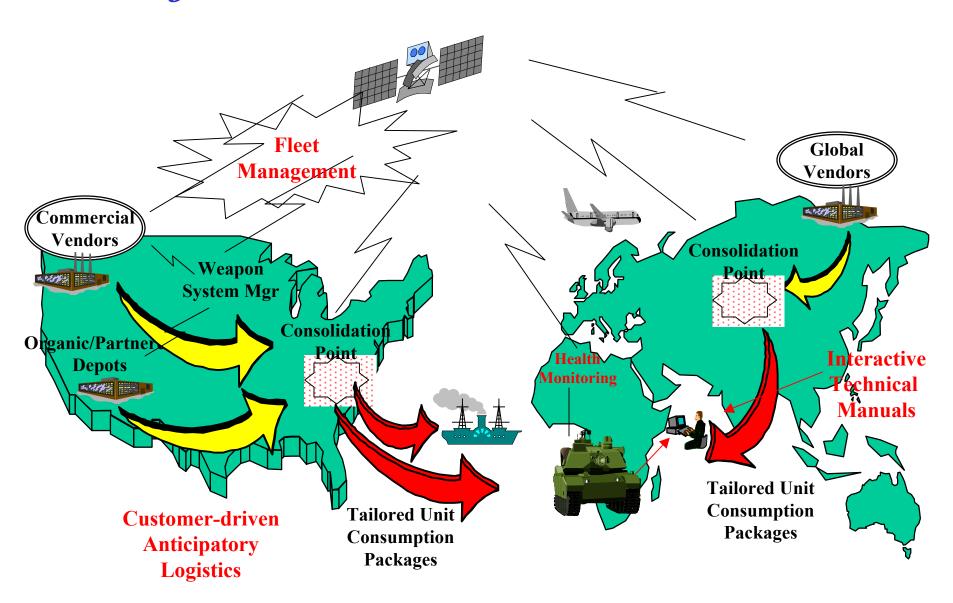


**Multiple Handoffs** 

#### Where We Need to Be



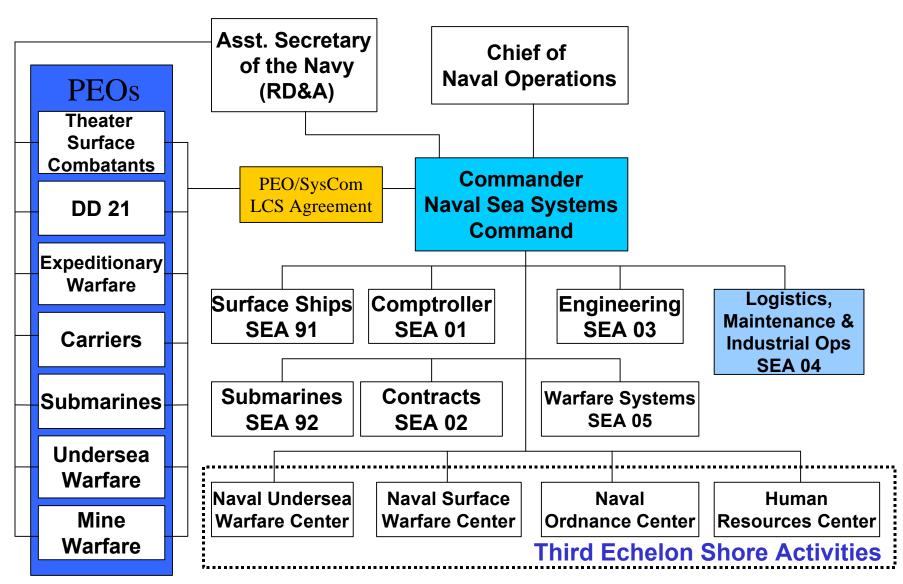
## Performance-Based Sustainment



## Performance-Based Sustainment

- > Program manager is responsible for life cycle sustainment
  - PM manages integrated logistics chain
  - DoD sustainment commands foster transparency and interoperability
- > Performance agreements negotiated with operational customers
- > PM builds performance agreements with organic providers
- National ownership of material and services to the point of consumption — eliminate requisitions
- > Logistics and financial transactions transparent at the operational level
- Outcome performance measured throughout the process
- Employ health monitoring technology to maximize supportability and readiness of major systems
  - Maintenance data reported without human intervention

## Naval Sea Systems Command



## Recent Examples

- C-17
- F-117
- T-45
- SOCOM

### Flexible Sustainment

#### What Flex is...



- Major Performance-Based Support Contract
- 8-year strategy to support the Operational Fleet while still in production
- Integrated support for both the engine and the airframe
- Combination of ICS, CLS and Organic Support
- Closely monitored program based on mission needs and cost control
- Boeing is the IMM (OCT 99)

#### • In the future, pursuing regulatory compliance

- The final depot support decision for the C-17 (Decision due FY 03)
- Cost -Benefit Analysis underway
- Public-Private partnerships desirable

## F-117 Stealth Fighter (TSPR)

#### Total System Performance Requirements

Fiscal Year	NMCS	MICAP Delivery	RSP Kits	Depot Delivery	Depot Quality	Late DRs	WST	Total
Total Pts Available	250	150	150	150	150	100	50	1,000
93*	0	150	150	150	135	100	50	735
94*	175	150	150	150	135	100	50	910
95*	150	150	150	120	135	100	50	855
96*	250	150			135 IV	9 F 6	50	955
97	250	150	150	90	135	100	50	925
98	250	150	150	90	120	100	50	910
99 (Oct-Jul)	250	150	150	150	150	100	50	1000



FY98	STD	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Sep-98
MC Rate (%)	80	Υ	Υ	Υ	Υ	Υ	Υ	G	G	G	Υ	Υ	G	82.9
NMCS Rate (%)	5	G	G	Υ	G	Υ	Υ	G	G	G	G	G	G	5.4
MICAP Delivery (Hrs)	72	G	G	Υ	G	G	G	G	G	Υ	G	G	G	43.5
RSP Fill Rate (%)	96	G	G	G	G	G	G	G	G	G	G	G	G	98.0
Depot Delivery (Days)	1	R	C	IS	വ	nin	10	nt	$\mathbf{A}$	at	ric	QG .	G	0
Depot Quality (Disc)	4:10	G	3		TU.	171		1172	W.		11/	225	G	3:8
DR Response (#)	1	G	G	G	G	G	G	G	G	G	G	G	G	0
WST Availability (%)	99	G	G	G	G	G	G	G	G	G	G	G	G	99.6
Spare Engines (#)	9	G	G	G	G	G	G	G	G	G	G	G	G	12
FY99	STD	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Jul-99
FY99 MC Rate (%)	STD <b>80</b>	Oct G	Nov G	Dec <b>G</b>	Jan G	Feb <b>G</b>	Mar <b>G</b>	Apr <b>Y</b>	May <b>Y</b>	Jun G	Jul G	Aug	Sep	Jul-99 <b>86.0</b>
								_				Aug	Sep	
MC Rate (%)	80	G	G	G	G	G	G	Υ	Y	G	G	Aug	Sep	86.0 2.2
MC Rate (%) NMCS Rate (%)	80 5	G G	G	G G	G G	G G	G G	Y	Y G	G G	G	Aug	Sep	86.0
MC Rate (%) NMCS Rate (%) MICAP Delivery (Hrs)	80 5 72	G G	G G	G G G	G G G	G G	G G	Y G G	Y G G	G G	G G	Aug	Sep	86.0 2.2 33.9
MC Rate (%) NMCS Rate (%) MICAP Delivery (Hrs) RSP Fill Rate (%)	80 5 72 96	G G G	G G G	G G G	G G G	G G G	G G G	Y G G	Y G G	G G G	G G G	Aug	Sep	86.0 2.2 33.9
MC Rate (%) NMCS Rate (%) MICAP Delivery (Hrs) RSP Fill Rate (%) Depot Delivery (Days)	80 5 72 96 1	G G G G	G G G G	G G G G	G G G G	G G G G	G G G G	Y G G G	Y G G G	G G G G	G G G G	Aug	Sep	86.0 2.2 33.9 98.7 0
MC Rate (%) NMCS Rate (%) MICAP Delivery (Hrs) RSP Fill Rate (%) Depot Delivery (Days) Depot Quality (Disc)	80 5 72 96 1 4:10	G G G G	Y G G G G	G G G G	G G G G	Aug	Sep	86.0 2.2 33.9 98.7 0						

## T-45 Contractor Logistics Support

#### Description

- Firm-Fixed Price Contractor Logistics Support
- Total system O, I, and D level aircraft CLS
- Ground training system CLS
- Depot maintenance program and administration

#### Performance Objectives

- Ready for training > 70%
- Continuous lowering of cost/flight hour
- Reduced maintenance man-hour per flight hour
- Improved mean flight hours between failures



100% sortie completion rate

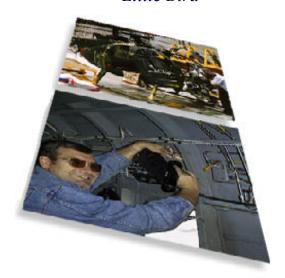
# Special Operations Forces Support Activity

- Integrated Contractor / Government Team for operational and depot-level maintenance
- Modify five new aircraft and forty existing aircraft to mission enhanced configuration

#### Results Achieved:

- Reduced man-hours / aircraft by 2961 hours
- Reduced downtime per aircraft by 38 days
- Goal: To reduce maintenance downtime on each aircraft by 73 days

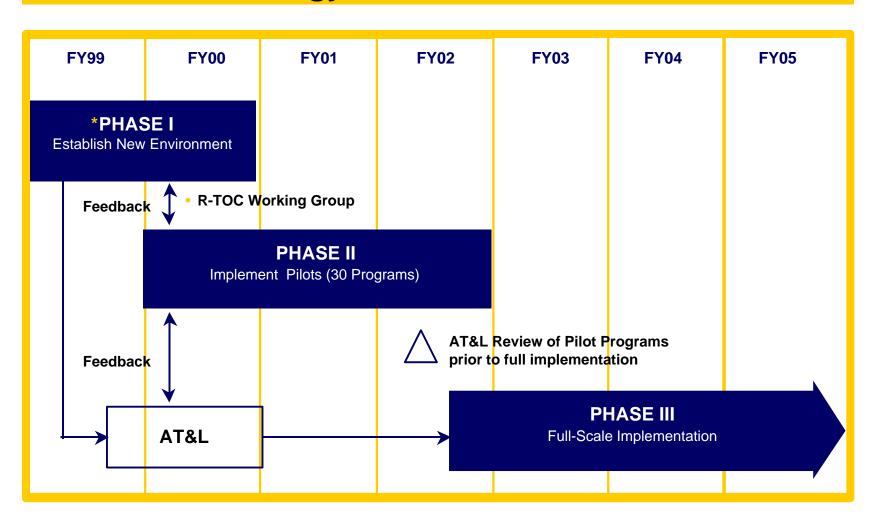
Little Bird



Depot Agile Repair Team (DART) Repairing MH-53 Paye Low

### Move Towards PBS

#### **The Overall Strategy**



# Pilot Programs

Pilot Program Product Support Assessments									
GOOD		FAIR	WEAK						
M-1 * CH-47 Comanche Guardrail * HEMTT HIMARS TOW/ITAS	AAAV MTVR H-60 C-17 F-117 JSTARS C-5	Apache F-16 * Crusader SBIRS Aegis B-1B LPD-17 CMC  * Performance Based Pilot Programs	AFATDS SLAM-ER ASE/CASS EA-6B* Common Ship CVN-68 KC-135 AWACS						

## Current Status

- On 16 August, 2000, status briefing provided to PDUSD(AT&L)
- Briefing highlighted diversity of strategies underway and recommended three issues be addressed:
  - **1** Formal warfighter performance agreements
  - **2 Binding performance provisions for organic providers**
  - **③ Performance-based enabling financial** arrangements (e.g., program-specific DWCF)
- PDUSD(AT&L) directed that each Service identify a pilot program to devise potential solutions

## Four Programs Selected

- M-1 Abrams Tank (Army)
- Guardrail/Common Sensor (Army)
- > EA-6B (Navy)
- > F-16 (USAF)

#### **RESULTS:**

- Good performance agreements with warfighters
- Good performance agreements with organic providers
- Metrics implementation schedules need push
- Financial enablers deficient

### What We Need to Do

- <u>Macro</u>: Drive expansion of pilot program strategies based on Jan 01 Review
  - DPG requires this review (30 programs)
  - Services will have had 2-3 years to implement pilot strategies
  - Opportunity to assess readiness & cost benefits
  - Forum for providing OSD guidance and expectations
- <u>Micro</u>: Build DUSD(L&MR) influence during weapon system reviews
  - Six programs engaged between Dec 00 Mar 01
  - Estimate 12-18 programs to be engaged between Apr Dec 01 via Milestone Reviews
  - Estimate 60 +/- programs requiring DUSD(L&MR) support
  - Enforce PBL agreements, readiness incentives, system integration, etc.
- <u>Policy</u>: Strengthen DoD acquisition policy and guidance to PMs and logistics commands
  - DoD 5000 revision cycles (semi-annually)
  - Performance Based Sustainment Guide
- <u>Budget</u>: Enforce PBL and O&S cost reduction objectives via PPBS events (e.g., POM Review, PBDs, etc.)
- <u>Workforce</u>: Re-tool the workforce while re-tooling acquisition and logistics organizations
  - Develop an educated, up-to-date workforce
  - Leverage DAU, web-based, commercial training

## Near-Term Implementing Actions

- Accelerate USD(AT&L) review of pilot programs (from JAN 02 to OCT 01)
- Revise DOD 5000.2-R to include PM responsibility for materiel readiness and product sustainment (NOV 01)
- Require customer PBS agreements for all major platforms (OCT 02) (FY 03 execution)
  - Review by DUSD(L&MR)
- Require organic provider agreements with PMs for all major platforms (OCT 02)
- Consolidate "product center" sustainment funds within PM offices for all major platforms
  - Achieve efficiencies
  - Implement in FY 02 PBD cycle for FY 03 execution
- Implement Certificate/Masters Degree program for the Acquisition Logistics workforce (DEC 01)

## Back-Up Slides

#### Prime Vendor Support (PVS) Contract Synopsis

- Firm Fixed Price per flying hour with shared savings
- 16% reduction in flying hour cost, includes:
  - 20% increase in flying hours
  - \$320M of system modernization
- Price commitment for follow-on contract
- Field/Deployment support
  - Technical Representatives (+60)
  - Two rapidly deployable SRA's
- 25,000 flying hour surge capability
- life of contract performance warranty
- Performance-based guarantees
  - Stock availability/requisition fill time
  - Non Mission Capable Supply (NMCS)
- Commitment to small business participation
- Catalog to small business participation
- Catalog pricing for Foreign Military Sales (FMS)
- Increased technical support and workload to Corpus Christi Army Depot (CCAD)
- Manage and refresh Army War Reserve (AWR)



#### **Apache Wars**

